Exhibit 161

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           0001
            123456789
                 Goodwin: Perspectives on SEC Engagement Concerning Digital
                                   Assets (Sponsored) Consensus 2019
                                          Posted June 4, 2019
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                                         Audio Runtime: 56:34
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           0002
                          (Beginning of Audio Recording.)
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                          MS. GOLDBERG: Hi, everyone. Oh,
                 that's loud. Okay. Hi, my name is Tammy Goldberg. I'll be moderating this panel.
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                 The focus of the panel is to get some
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                 perspective on how to engage the SEC's
                 strategic hub for -- and I'm going to get
            8
                 this this name wrong -- but Strategic Hub for
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                 Innovation and Financial Technology,
                 otherwise known as Spin Hub, particularly on block blockchain-based pro projects that --
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                 and where there's a particular feature of
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                 digital assets.
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                          And I am excited to have this panel.
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                 Let me introduce Amy Starr. Oh, okay let me
                 introduce Amy Starr to my left. She is chief -- chief of the office of capital market trends within corporate finance division of
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                 the SEC, and she's going to offer a unique
           19
                 perspective on how to engage FinHub.

In the center over there, that's
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                 Meghan Spillane. Meghan is one of my
                 colleagues at Goodwin, and she is one of the key members of the blockchain and digital
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                 currency team at Goodwin.
           0003
                          And Dorothy DeWitt general counsel for
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                 business lines and markets at Coinbase.
                 way of background, my -- I mentioned my name
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                 is Tammy Goldberg. I work at Goodwin.
                 Particularly, my practice focuses on representing financial institutions in making
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                 Fintech investments as well as on the company
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                 side of Fintech companies that are seeking
                 third party capital.
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                          So with that, with those
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                     introductions, I want to just start off
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                     saying that Amy was gracious enough to join
                     us here, but the -- the -- the comments that she's -- will put forth will be her own and
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             15
                     not necessarily represent the commentary from
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                     the SEC.
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                     So with that, Amy, maybe you could give us a sense of the motivation for for
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                     FinHub the intention.
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                                MS. STARR:
                                                 Sure. So again, thank you
                     very much. Yes, I do always have to have the disclaimer. Whatever I say represents just
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             23
                    my own views and do not represent the views of members of the staff or the Commission.
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25
                               The -- the SEC staff has for, as long
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                    as I've been there, which unfortunately is --
well, fortunately well over 25 years -- has
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                     always been interested in engaging with
                     counsel and with companies who are interested
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                     in -- in doing novel, unique types of financings and -- and exploring new
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                    opportunities to raise capital.

And -- and our goal is always to help to the extent that we can in seeing how that
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                     kind of activity can be engaged in in a
                     manner that's compliant with the -- with
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                     existing law. And -- and we've been very
                    successful over the years with, you know, starting even with asset-backed securities when there wasn't -- there's -- there was never a form for an asset-backed security
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                     when it first started. It was as a result of
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                     staff discussion and no actions and -- and
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                     other activities in terms of modifying the
                    disclosure requirements in a way that it made it work for that kind of product.

Same thing happened, you know, sort of fast forward to 2009, same thing happened
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                     with online marketplace lending, with Prosper
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                     and Lending Club where you have a new way of
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                     raising capital, but you need to see how the disclosure is tuned for investors such that
                     you maintain investor protection while at the
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                     same time being able to allow companies and
                     enable companies to raise capital and -- and
                     to move forward with different kinds of
                     businesses.
                    Similarly, the first offering of digital, securities I'm sure you're all aware of Overstock offering their digital securities. That was done on a registered
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                     basis. We worked very closely with them to make sure that the -- the way in which they
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                     were going to offer their securities was done
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                     in a compliant manner, but it still satisfied
                    what they needed to have done.

So we're very accustomed from a --
from a staff standpoint in -- in working with
people and and a lot of counsel and -- and
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                     companies know to reach out to us. As -- as
                     things morphed into what I'll call the
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                    digital asset space, we -- we did a lot of learning, just even in its infancy. I know there's some former staff here who -- who
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                    were very involved.
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                               And our -- our goal, obviously, was to
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                    identify new trends in the capital markets,
                    see what was really going on. Again, our
                    mandate is investor protection, as well as fair and orderly markets, as well as capital formation. And so when you have those
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                    mandates, you do have to keep all pieces of
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                    it in mind.
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                               We started working on an -- I'll call
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                    it an interdivisional basis where it was the
                    Division of Corporation Finance. We're the capital markets, capital formation people. You have the Division of Trading in Markets,
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                    which are the folks that deal with exchanges
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                    and broker-dealers. You have Compliance and
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                    Inspections. You have the Division of
                    Investment Management, which are the fund people as I call them.

And then the people of last resort, as
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                    I like to call them, are really the Division of Enforcement. They're the people who have to come in and sort of say you really didn't do it right and we need to fix this to make
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                     it better so that the next guy knows that
                     this is the better way to do it in a manner
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                    that is compliant.
                               And so one of the key goals I think in
                    in terms of setting up FinHub was a central
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                    location where everybody knew where to go.
                    They had a single spot where you can go
                    online, you go to our website, there's a FinHub link on the website, you get into it, you can do a submission directly to us. And
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                    when you do that submission there's a human
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                    being that's looking at all the submissions
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                    and saying, okay, this is a CorpFin question
                    or this is a trading and markets question.

And then what's going to happen is that the question will be -- somebody will
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                    call you, likely send you an email and then
                    call you and -- to talk about what your
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                    question's about, how -- how -- how far along
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                    are you with it. Is it ripe for discussion with staff? And if, in fact, it's something
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             19
                    that we'll call it ripe for discussion with staff, we'll ask you to send something into us. It's -- you request confidential treatment so it's not disclosed to anybody,
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                    so all your intellectual property is
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                    protected, and all your ideas are protected,
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                     but it gives us the ability to have, when we
                    do have a discussion in a meeting, is to have something that's really useful and helpful
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                    for both sides where we can ask lots of
                    questions.
                               As some on this panel know, we ask
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                     lots and lots of questions because the key
                     for us is understanding exactly what's going on, what's your product, what's your company, what's your business, how do you plan on it
              10
                     really working.
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                                Because what what we find is that
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                     people will think along a certain path, but
                     they may not have veered off, and sometimes we like to veer off and ask that tough question. And -- and what -- what happens
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                     and what has happened a lot is people will
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                     say, huh, that's an interesting question.
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                     Let us get back to you on that.
                                                                       And then
                     they may come back with a a slight change in
their -- in their business plan or their
structure, not because it's a matter of
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                     compliancé with the securities laws, but it's
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                     because it raised an interesting business
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                     issue for them.
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                                So FinHub started because we didn't
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                     want it to be an enforcement. It really was
                     a matter of looking at things on a proactive
                     basis and saying how do we get this to work in a way that people can feel comfortable,
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                     that they can raise capital in a compliant
                     manner, that they can operate their
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                     businesses in a compliant manner, that
                     they're not always looking over their shoulders, and that's really, I think, the -- the real basis for why this was set up and why the chairman set it up that way.
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                                And -- and Val just happens to be
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                     housed in CorpFin, but she's the head of --
              15
                     of the FinHub.
                     MS. GOLDBERG: Great, thank you. And so do you find that when you do -- when companies engage you and is it -- at what
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                     stage in their -- in -- in their -- in their progression and -- and do you often turn --
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                     turn people away and say, you know what, you need to come back and think this through a
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                     little bit more?
                                MS. STARR: So we don't -- we don't
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                     weigh in on whether somebody has a good or a
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                     bad idea. We're not regulators. We don't
                     say you can't sell something. You could --
                     you know, if you were just a brick and mortar company and you wanted to, you know, buy widgets and you had no way to buy the widgets at all, you could raise capital to buy widgets so long as you said I have no business plan at all, I have no experience at all in this but if you want to give me your
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                     all in this, but if you want to give me your
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                     money, go ahead.
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                                So again, we don't stop that. For us,
                     it's full and fair disclosure. So when people come to us, what we have found it does run along the spectrum. Some people will
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                     have very detailed, involved business plans,
                     and it generally will be their counsel who
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                     will be reaching out to us to talk about it,
                                                                          Page 4
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                          and then, you know, they may provide us a submission either with the initial outreach through FinHub or after the phone call, and then we'll set up a meeting.
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                                        There are times when it's the business
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                          guy, the engineer, the guy with the great idea who'll call and say I've heard about
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                 25
                          this. Do you think you can help us? And
                 0011
                          what we try to do is say, well, we can't provide you legal advice, but we would
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                          suggest, you know, if this is something that
                          you think will work, you know, see about
                         finding a lawyer who might be able to help you get through this process because you don't want to be put in a position where, you know, you have what I call the footfall, where you -- where you really are -- are not
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                         in a good position. So -- so it does run --
run the gamut, and it -- you don't have to
have a big law firm, you know, and -- and it
-- the staff is -- if you go through, say, a
no action process, the staff is there and
we'll literally walk you through. Well, what
about this question or what about this and
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                 15
                                                                                           Well, what
                          about this question or what about this, and
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                 17
                          you would need to say XYZ and -- and how --
                          how is this really going to work?
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                          So you know, I mean, the -- the TurnKey no-action letter I think is a good example, where it really lays out is a small
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                          firm in Florida, and they just had sent in a no action request. That was not even
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                          preceded by, as far as I know, was not even
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                          preceded by a phone call.
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                                        MS. SPILLANE: So Amy, I know -- we
                          have the first no-action letter through
                          TurnKey, but you've been engaging with hundreds of companies over the past year.
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                          What are the other ways that people engage
                          that doesn't result in getting or seeking a
                          formal no-action letter?
                          MS. STARR: So a lot of times what people will do is literally just come in to talk and to see whether or not what they have — if — if there's a likelihood that it is a security, you don't need a no-action letter.
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                          They'll go ahead with a process of raising capital through an exemption -- using an
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                          exemption, or we do have a number of companies who have filed form 1-A's to -- to rely on the Reg A plus exemption. We have companies who file bigger registration
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                          statements. Some of them are confidential,
                          but some of them are public, and the ones
that are public you can find on our Edgar
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                          (phonetic) system, which is, okay, I will admit an amazingly antiquated filing system that was created about in the early 90s.

So if you think about it that way,
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                 0013
                           right, it I'm not sure how much it really has
                          changed -- those in the room who have used it
                                                                                           Page 5
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                       -- I don't know -- we've -- it's changed but it -- it -- it's a -- it's a -- it's definitely an old-time system. However, if
                       you go to our website, there's a place that you can search for -- you know, you can even just put in a keyword search like, you know,
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                      digital token, digital asset, initial coin offering, and the names of the filings will come up. And then you'll be able to see, wow, here's a company who's actually filed something, and they have disclosure, and they talk about their business, and they talk about the token and what it represents and
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                       about the token and what it represents and
                       what it doesn't represent.
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                       And -- and so there are paths that you can take, and that's what we -- we help people with is -- is sort of indicating -- you don't have to say it's not a security for you to move forward. It's okay. It's okay if it's a security. There are ways to still
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                       move forward if it is a security.

MS. STARR: That's great.
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                                                                                So I've --
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                       I've gotten to know Amy well over the past
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                1234567
                       year because I've gone before her on behalf
                       of several of Goodwin's clients.
                                   MS. STARR: No, we've -- we've sat in
                       meetings together around a round table --
                                   MS. SPILLANE: That's right.
                                   MS. STARR: -- where we've had a lot
                       of interaction.
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                                   MS. SPILLANE: But -- but what I've
                       realized through these interactions is that a
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                       lot of my clients don't really understand
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                       what FinHub is. Everyone knows about the
                       website, and everyone hears the announcements but kind of what does it look like if I were to choose to engage? What does no action relief look like? How -- what's the timeline
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                       for getting something like that?
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                                                                               What
                       happens if I engage and then decide to stop
engaging? These are the kind of questions
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                       that are on my clients' mind and that's a
                       little bit of how we brought together this panel with -- with the aim to kind of answer
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               22
                       some of the practical questions.
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                                   we all hold -- heard Val talking about
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                       -- I think she's in here somewhere -- talking
               25
                       about FinHub -- hello -- on a high level and
               0015
                       -- and hopefully we can get a little bit more granular based on Dorothy's experience and
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                       engaging and our experience on behalf of
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                       Goodwin, but Amy is obviously a tremendous resource for all of this.
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                                   So you were also going to issue a
                       disclaimer about seeking to engage and not
                       actually getting a no-action letter.

MS. STARR: Okay, so it's -- what happens a lot is people will come in with great ideas, and then they'll have really
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                       good counsel as well, securities counsel.
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                       And how the securities laws work is Val and
                                                                                Page 6
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-13 www.youtube.com watch v 1-7Qyfkpe60 Perspectives on SEC Engagement concerning digital assets (TRAN 14 others have said whether something is or is 15 not a security is a facts and circumstances 16 determination and analysis. 17 There are times when people will come 18 in and they'll talk through with the said they are the said through with the sai

they'll no-action letter to get themselves comfortable or for counsel to get comfortable that it's not a security this it's not unusual actually even outside the digital space for this to happen, for people to think, well, maybe I need a no-action letter in order for me to move forward.

1 2 3

And so as you talk through it, what happens a lot of times is it may not be because of the the legal analysis. It may be a timing issue. It — because of the fact that when we put a no-action letter out, people look at the specific facts and circumstances that are laid out in it, and we sort of have — have a pretty detailed way that we operate before we issue a no-action letter and — and where we get comfortable because people do look at it, even though it's not law, people do look at it as precedent because it means we're not recommending enforcement action, which means that people will go — you know, are freer and more comfortable to go ahead without worry that the enforcement division will call them.

So sometimes it might -- it -- it might be because of particular business reasons that people won't go forward, and then I think at the end of the day when that happens, they may look to their counsel and say, are you comfortable going without getting a letter from them.

And it becomes a a balancing question for the client and -- and the lawyer as well as, you know, what is the risk. And it again, as I say, I mean, we -- we have this both in the digital space as well as in other space. There are many times that companies will, as we call it, go on your own, where you've -- you've gotten a comfort level that, you know, it's more likely than not that, you know, I can do it this way, and nothing's going to happen.

And -- and again, that -- that happens all the time in -- in, you know, capital formation transactions and not unusual.

You know, I think there are other situations where the staff may not be entirely comfortable because we may not have all the facts. That -- that's a very difficult issue, and particularly, I think, in the digital space, you know, if you have somebody other than, say, the -- the sponsors or the promoters behind a particular project who come in and want to say can you tell us this is not a security, what we're getting is Page 7

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                  the same information we can find publicly,
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                  but that's not giving us the information that we need, right? Because as -- as our
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                  framework has pointed out, a lot of -- of
                  what you're looking at is what is the role of
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                  the promoters and the sponsors, and what's
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                  their continuing role, and what's really
                  going on behind the scenes.
You can get that information when
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                  you're dealing with -- with the people who
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                  run the business, as I -- as I call it. Not
                  -- not saying that it is business, but sort
            11
                  of the -- the people behind the scenes.
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            13
                  -- you can get that when you have that direct
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                  conversation. But when you have third
                  parties you don't necessarily get it, so it becomes more difficult to -- to get to a
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                  point where, you know, you could issue a no-
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                  action, for example.
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                           So it -- it -- it doesn't mean there's
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                  anything wrong, it just means that we didn't
                  have enough information to be able to say, okay, we're comfortable. But there are -- you know, there are other, you know, TurnKey I will say, was the first no-action letter;
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                  it's not the last.
           0019
                  So understand that it's something that the staff is actively working with people on,
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                  and things are at different stages. know, it's like when people file a
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                  registration statement, we issue comments,
                  and sometimes it takes a while for people to
                  get back to us, and so that's a timing issue.
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                  It's -- you know, we -- we try to be as
                  responsive as we can in as timely manner as we can, and then sometimes we wait, so.

MS. GOLDBERG: That's great. So
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                  Dorothy, maybe you could share your
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                  perspective on how you've engaged Amy and her
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                  team at Coinbase.
                  MS. DEWITT: Sure.
MS. SPILLANE: And people -- most
people probably have a good background about
your business, but if you could just give a
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            19
                  little description.
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                           MS. DEWITT: Sure. Coinbase is a --
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                  is an exchange and also has a state chartered
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                  New York DFS regulated custodian, and we
                  have, you know, several other elements of our business like wallets and merchant and so on
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            25
                  and so forth.
            0020
                           But primarily, it's an exchange. It's
             1234567
                  a -- it's a large exchange. We have about
                  800 people, having doubled our staff size
                  last year, and 30 million -- we -- we support 30 million users and have traded over 300
                  billion in digital assets on our exchange.
                           So as a larger -- one of the larger
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                  players in the marketplace, we decided very
                  early on -- in fact before I joined -- to
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                   come to the SEC and talk to them about what
                   we were doing and how we were doing it.

Keep in mind that throughout all of
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                   this conversation, we have always been and
                   you should be clear that by talking to the SEC, simply by talking they're not giving us
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                   approval. No-action relief is approval but
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            17
                   talking is not.
                   However, we felt it was important to speak with them, and we -- and to tell them about what we're doing and who we were. I
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                   mean, the basic premise is coming to your
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                   regulator or a potential regulator means that
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                   you're welcoming sunshine as opposed to
                   shadows, and I think that's just a very basic
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                   concept that I think may not be as obvious to
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                    -- in all industries as it is in more
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                   traditionally regulated industries where I've
                   spent most of my career.
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                             So we -- we had numerous conversations
                   with them. Some were just Coinbase and the SEC. Of course we had conversations with other regulators, as well, because we wanted
                   to make sure we had contacts and
                   communications with all the various actual
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                   and potential regulators so that we were, you
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                   know, reaching out in the marketplace to make
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                   sure we were known.
                   We also have had meetings with counsel and sometimes they aren't necessarily very particularly correlated with, you know, the
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                   significance of the issue at hand. I think one time we brought in counsel and I think it
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                   may have signaled that there was a problem,
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                   so there were a lot of people in attendancé
                   and it was more random. But you know, we -- so sometimes it's individual, and sometimes
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                   it's with counsel.
            23
                             We have engaged counsel along the way,
                   and we also have a, you know, quality legal team that does analysis. What we found early
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            0022
                   on and as time evolved is that it's no
surprise to you, but this industry evolves
very quickly. The technology evolves
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                   quickly, the facts evolve quickly, the
              4
5
                   business plans evolve quickly, so on and so
              67
                   forth.
                             And so having reached out to the
                   regulator, we now have an active line of communication either directly or through
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                   counsel, and that's really helpful and helpful in a number of ways. First of all,
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            11
                   it just, as I said before, it builds credibility. Also as the SEC has le
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            13
                                      Also as the SEC has learned
            14
                   more about this asset class and as the
                   industry has evolved and we have, as well, internally, it's very complex, and it's fantastic having different sets of eyes and
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                   different views on particular issues
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                             There may -- in our conversations,
            20
                   there may be questions or insights or issues
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                     spotted by the SEC that we hadn't fully thought of, and that's helpful to make sure we're thinking through everything. They're very — as Val has indicated through her
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                     experience, they're very experienced in
              0023
                     dynamic developing marketplaces that are sort
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                     of at the forefront or frontier.
                     Also, we've been able to try to help the SEC understand the marketplace and the
                     technology and -- and -- and the issues at hand, hopefully. We've hopefully built some
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                     credibility in doing that, and the open dialogue is -- is -- is just really useful
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               9
                     overall.
              10
                     Not too long ago, because we have an open dialogue, we -- we heard from the SEC
              11
                     they had a couple questions about something
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                     they read in the press, and we engaged in a
              14
                     dialogue around that. And that's -- that's
              15
                     sort of -- it's nice when that is kind of a
              16
                     normal and consistent part of doing business,
                     and we, you know, have an open line of communication with one another.
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              18
                     MS. STARR: Right, and I -- and I think that it's important to point out that
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              20
                     in -- in these meetings, it's highly, highly, highly unusual that you would ever have
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              22
                     anybody from enforcement there. Okay. So -- so you don't you you don't go in thinking, oh no, I've got an enforcement guy sitting in
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                     the corner. We don't let them in the room,
                               If you want to -- I mean, if we're
                     going to have an honest, open discussion and dialogue, we need to be able to have trust from the client and from the lawyer as well, so we can -- I think it really is a two-way
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                     street where, you know, you can develop the relationships and you know, you know -- you
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                     know, if something comes up, it's easy to
              10
                     pick up the phone and say, hey, we read this, can you guys tell us about this. I -- you
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                     know, we want to make sure you -- you're not doing something that could be an issue. You know, we -- we heard about it. So let's talk
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              14
              15
                     about this more.
              16
                                And -- and that happens, as I said,
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                     that happens in the digital space, it happens
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                     in the brick and mortar space too. I think
                     the funny thing that you said about the number of people, I -- I like to say so the Division of Trading and Markets has all these
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              20
              21
                     different offices, and they like -- there's
              22
              23
                     always somebody from it -- one or two people
              24
                     from each of those offices that have to be in
              25
                     meetings.
              0025
                                So we end up -- we've got -- we've got
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                     actually a very large team on the FinHub
                     because it's, as I said, it's Trading and Markets, it's Division of Corporation
                     Finance, it's our economists, it's our -- our
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                   fund people, our 40 Act people. It's our
                   investor protection people. And so I would
say I don't know, Val, 30, 40 at least from
all the divisions. From CorpFin alone we
              8
                   have eight people.
So it -- it -- it sometimes can
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            12
                   be a little bit intimidating when you walk
            13
                   into a conference room and there are all
                   these people there, but just ignore it because it's just sort of -- it's true because they've got to hear it, and it's easier if they hear it firsthand. Sometimes
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                   what we'll try to do is say we're going to have people on the phone so that it's not as
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            20
                   intimidating with that many people in the
                   room. We're trying to be sensitive but again also have the people -- the right people
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            23
                   hearing the right things because it might be
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                   the broker-dealer people, it might be the net
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                   capital people, it might be the custody
            0026
                   people, it might be the clearance and
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                   settlement, or the ATS, or the capital
                   formation or the fund.
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                             So we sort of go down this list.
                   There's like, oh, who -- who needs to be
                   here. So that -- that's what we try to do
                   because we also think it's important that the
                   discussions start out with everybody in the room so that we don't waste your time and -- and the -- the meetings become more productive, and we don't constantly have to
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            11
                   follow up. Oh, TM had this question and
            12
                   CorpFin had this question. We try to do it
            13
                   in a way that -- that's the most productive.
            14
            15
                             MS. GOLDBERG: That's great. Oh,
            16
                   sorry, go ahead.
            17
                             MS. DEWITT: We welcome as many people
            18
                   as possible in the room. We just will bring
            19
                   more handouts yeah, paper.
                             MS. GOLDBERG: So, Meghan, that's a
            20
                   great lead into, you know, asking about your interactions with Amy and her team, and I'm
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            22
                   curious like what, you know, in terms of the, you know, what has been the client feedback when you've initially suggest engaging FinHub
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                   and in terms of, like, the process, what has
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                   been the -- are they, despite Amy's advice and not being intimidated, are they
                   incredibly intimidated getting into that
                    room?
                   MS. SPILLANE: Well, I think there are two things and probably a lot of people in
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              8
                   the room can relate that -- that create some
              9
                   healthy skepticism, no offense, about
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                   engaging on the front end. One is just the
                   uncertainty. Given that there's only been one no-action letter so far, will I get one? Are there going to be others? Does my model
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            12
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                   even fit in a schema that the SEC would ever
            15
                   approve?
            16
                             But probably first and foremost, it's
                                                                   Page 11
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                       timing. Everything moves so fast, especially where more and more platforms are building,
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               18
                       using equity investment on the front end because we know that that is a very
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               20
                       protective factor, you have investors to answer to, you need to get things to market,
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               23
                        and that creates some real tension with a
               24
                        process that is necessarily going to take
               25
                        some time.
               0028
                                    So I think to set reasonable
                 1234567
                        expectations on the front end, we are very
                        forthright about the fact that it will be a
                        process that will be months, not weeks, not
                       days. You're not going to get a thumbs up at the first meeting, just to make sure that -- that no one has that expectation.

And despite saying that, I think especially where we've had some positive
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               10
                       meetings, some clients leave it thinking that
               11
                        they are very close to a thumbs up. So we --
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                       we have submitted kind of the preliminary ask
                       through the FinHub website, and the first
thing you usually get is a ping to submit
something in writing. So this is kind of
different than a white paper and is more of
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                        like a fleshed-out analysis of your -- your
                        business but also which parts of it implicate
the securities laws and not like a full-
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               19
                       fledged Howey analysis but rather like a practical business perspective as to how these factors are likely to play out.
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               22
                        And that ends up -- that process is actually very helpful for clients because we
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                        have to ask them all these different
               0029
                       questions and flesh out parts of their model that they perhaps hadn't thought through all the way. But it's all really important fodder for that first meeting because you
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                        know what kind of questions you're going to
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                        get, and you want to make sure that your
                       clients have actually thought through those things in a way that's holistic so that, one, they have an answer, and, two, they have an answer that -- that is actually what they
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                        plan to do and not subject to change because
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               12
                        that's very important. Your -- your -- your
               13
                        approval is only as good as your model stays
               14
                        the same.
               \overline{15}
                       MS. STARR: Yes, yes.
MS. GOLDBERG: And so, Dorothy and
Meghan, have you -- how have you utilized or
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               17
                       -- or changed models, for instance, when in -- in response to feedback? Is it a pretty fluid process and -- and with the no-action
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                       letter out there has that been enlightening in terms of how you've -- how you, you know, changed your internal process in going forward?
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                                    MS. SPILLANE: I think kind of two
               0030
                        places that -- well, I -- I think I've
                                                                                 Page 12
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-13 www.youtube.com watch v 1-7Qyfkpe60 Perspectives on SEC Engagement concerning digital assets (TRAN 2 advised all of my clients that you have to go
                     into those meetings understanding that you'll have to be flexible, not, you know, the core of your business and what it really stands
                      for but rather with bits and pieces that the
                      staff may express some concern about and
               8
                     maybe have a different proposal. So you have
                      to kind of go in there with that spirit.
                     If you have a fully baked model that isn't subject to any change whatsoever, that's -- it's going to hit a roadblock
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              12
                      pretty quickly.
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                                 Two of the areas that I think we've
                      had a lot of productive discussions around
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                      are transfer restrictions. I'm sure that
                     doesn't come as any surprise. I think when we first started engaging with you, I was very impressed with how knowledgeable the
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                     members of your team are on, you know, for example, all of the restrictions that can be
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                      put on to an Ethereum coin and things like
              23
                      that.
              24
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                                 So our clients have to think through
                      them and -- and be ready to respond, you
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                      know, if they're amenable to that kind of
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                      restriction or not.
                                 But then the other -- the other thing
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                      is kind of if you're not going to have a
                     transfer restriction, what can you point to
that really show that the economic realities
are aligned such that someone is not buying
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                     this coin with, you know, an intense speculate, and that can take a lot of different forms from the way you market it to price certainty that you put around the coin.
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                      It's really like a combination of a bunch of different factors in a toolbox.
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              14
                                 But I think that those are the two
                      areas where we've pivoted a little and
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              16
                      readjusted models in direct response to
              17
                      feedback.
                     MS. STARR: And I the one -- the one thing I would say, just -- I don't care what you call it. You can call it an apple. You can call it a stable coin. You can call it a token. We're all going to look at really the economic reality of what's going on. So it
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                      doesn't -- it doesn't matter. You can call
              25
                      it Token X when you send something in. So
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                                 MS. DEWITT: Just don't call it a non-
                      exempt unregistered security token.
                     MS. STARR: There you go.

MS. DEWITT: So going back to the basics, I'll answer your question just a
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                      little bit indirectly. I imagine many of you
                     in the audience are, you know, maybe issuers of tokens, wondering how to engage and maybe
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                      some may be exchanges like us and -- and
              11
                      other types of participants in the -- in the
                      crypto economy.
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                    But I think, just going back to the fundamentals, if you're going to reach out to a regulator, it will be well worth your time and effort, whether you do it directly or
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                    through counsel, to write down in very clear
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                    language the area in which you're looking to
             19
                    create something and the, you know, purpose
             20
                    and technology and business plan and so on
                    and so forth around your potential offering that you're looking to discuss with them.

Your mother should be able to understand what you're asking for, why, and
             21
             \overline{22}
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             25
                     how, but after reading this paper.
                                                                         And that
             0033
                    will just -- that will just serve you well.
It'll save you legal costs. It will get you
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                    to -- to not no faster. You never get to yes. And so on and so forth.
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                               And we recently had a call with the
                    SEC where one of our really knowledgeable
                    people on the phone was just speaking so fast, and I was literally texting him saying slow down. So start with the basics, build it up, be methodical, and you know, we -- young people talk fast. So slow it down and
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                    make sure you're talking slowly and you're --
             13
                    and appropriately and you're hearing and
             14
                    you're listening and you're having an
             15
                    interchange.
                    So I think, you know, as a real fundamental level, is that fair to say that might be helpful?
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             18
                               MS. STARR: No, I -- I -- I think it's
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             20
                              I think the other thing is is when you
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                    have to write it in what we call plain
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                    English, it actually is harder because you
                    really have to understand what you're doing.

There -- before we started the FinHub,
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             25
                    we would have meetings with people, and we'd
             0034
                     sit down and they would talk about this great
              1234567
                    idea using big words, and then we'd say okay
                    tell us in English what are you really doing
and they couldn't. And then you said, okay,
well maybe you guys need to go back to the
                    drawing board a little bit here because
                    you're -- you're talking, you know, real tech terms, but I don't see anything really there,
              8
              9
                    you know, so.
                               And -- and their counsel would look at
             10
                    me and they'd be like, oh yeah, or -- you know, and -- and then surprise --
             11
             12
                    surprisingly or not surprisingly in some
             13
                    cases, we would not hear from them for two
             14
             15
                    months, three months --
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                               MS. SPILLANE: In addition to on the
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                    tech side, I've also had recent experience
                    with you or -- you know, I think especially where a lot of models are now trying to achieve some level of stabilization, it
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             20
                    involves a lot of economic theory and
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                    algorithms and things like that, and you have
             22
                     -- you're bringing in your Ph.D.s to look
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                      under the hood of those models as well.
                                 MS. STARR: Yeah, we -- at the SEC we
              0035
                      have a Division of Risk and Analysis, which
                      are all Ph.D. economists. And -- and what'll
                      happen is people will say, well, this is --
that's exactly right. This is how the
algorithm will work, and we send it to our
                5
                      guys, and I get -- get an email, this makes no sense. It doesn't work. And then he'll
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7
                      say let me check with someone else. They run
                8
                      it. He had the same reaction.
              10
                                  So it's funny because we -- you know,
                      you have a lot of professionals and lawyers
              11
                      are not necessarily economists, and people will say algorithm, and they'll think, great, it's an algorithm. Well, when you really run
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                      the traps on this algorithm, until you put it
                      in plain English as to really how it really works, looking at a formula is nice, but our
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                      guys are going to run it and say this doesn't
              19
                      make any sense, right?
                      Or it makes sense and that it works this way. I think that's -- that's fair.
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              21
                      think the other point I wanted to raise, too,
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                      was even though we've got, you know, economists and we've got lawyers, we have
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                      people who really understand the technology
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                      and really have dug in deep to, you know, understand how the various blockchains and platforms work and -- and how the different
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                      consensus mechanisms work.
                                  So I think the other thing that we,
                     you know, always like people to understand is we understand, we get it. So you're not talking to a bunch of rubes, right, we do -- we do understand because we can't do our job if we didn't. And that's something that we
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                      learned early on is we had to really develop
              11
                      an expertise as to, you know, how does this thing work and keep learning just as everyone
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15
                      else is learning about it.
                      And -- and we -- we participate internationally, as well, and so -- MS. DEWITT: And a lot of what -- what
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              17
                      I think is key is not just what's your business model and what are you trying to
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                      achieve and basically how are you trying to do that, I think, you know, that's something that can be understood relatively easily.

But as you dig into deeper into the implementation and how that works factually,
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                      that becomes the facts and circumstances upon
              0037
                      which the SEC can make better analysis and
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                      decisions. So we have, you know, we've had
                      lots and lots of discussions with -- with our -- with our actual potential regulators, and we've learned over time that starting up
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                      front with a higher level and then coming
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                      back with more implementation detail is -- is
                      not as time effective for anyone, that we
                                                                             Page 15
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                     really need to provide them with upfront information that's higher level and then talks about all the technology and implementation because that's the facts and
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                      circumstances that they -- that they really
              14
                      need to know. But it has to be done in a way
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                      that's efficient, understandable, coherent,
              16
                      and -- and well thought out and -- and --
                     and, you know, hopefully defensible.

MS. STARR: But it's still okay, if
you still just have an idea and think would
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                      this even get off the ground, it's okay to
                     ping us. Because you know, one of -- one of
the staff either from my office or from one
of our other offices -- it likely will be a
lawyer -- will call and say, so walk me
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              22
              23
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              25
                      through what you're thinking. You know, have
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                      you thought about X or Y? Do you have
                      counsel?
               3
                                 And a lot of times it -- it does give
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                      somebody a little bit more comfort, like, oh,
               5
                     I guess I need to get counsel, or oh, yeah, I guess so, all right. But don't be afraid. I mean, I think that's really important. You don't have to have counsel to start with.
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                     You know, we'll -- we'll give you a little bit of hand holding. We do that. We always
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              11
                      have.
                                Small business, that's really
              12
                      important.
              13
                      MS. DEWITT: Tammy, you asked how we evolved our approach based on regulatory
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                      feedback, and a lot of it is with the SEC.
              15
                     but we're also a bit licensee and, you know, have a regulated custodial trust with the New
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              17
                     York DFS, and you know, we're in contact with other regulators as well.

And I think, in general, we found as
-- as an exchange that we needed to analyze
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                     tokens to ensure that they're not securities before we list them in the U.S., obviously, because if they were, we would be violating
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              25
                      the 34 Act, among other things.
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                                 And so we found over time that we were
                      looking at each token one by one. It's very
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                      facts and circumstances. And although the
                      law has -- or -- or the SEC's approach and
               5
                      the law have developed a bit over time, it's
                      still a fairly murky area. There are enforcement actions that have been announced.
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               7
                     There's a, you know, a no-action letter, which in our areas is -- is not especially helpful. It's just related to, you know,
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              10
                      kind of a different area and so on and so
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              12
              13
                                 So what we found is that this wasn't
              14
                      especially scalable, and we wanted to make
                      sure we were doing as robust an analysis as possible. So we developed a framework -- we
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                      love that word -- the SEC came up with a
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              18
                      framework with the same word later -- that --
                      that basically went through the Howey
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             20
                     analysis and case law and the enforcement
                     actions as they came through and -- and developed, you know, a list of potential questions or actual questions, and with some
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              24
                     waiting alongside that to help us have a much
              25
                     more robust scalable and -- and what we hope
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               1
                     to be ultimately defensible framework in
               234567
                     determining whether to list digital assets in
the United States and under the federal --
                     consistent with the federal securities laws
                                And so that was one change that we did
                     over the last six to nine months and -- and
                     continue to update that. We worked very hard
               8
                     with outside counsel. We think we have the
                     best -- I mean, we think we have a great
framework, and we think it's effective.
We're not very modest about it. We like it,
               9
              10
              11
                     sorry.
              12
              13
                                MS. GOLDBERG: She's selling
              14
                     frameworks, everyone.
MS. DEWITT: Yeah, exactly.
              15
                     Frameworks are useful, they really are. And -- and we -- we didn't -- you know, we did not ask for nor did we get approval from any regulator. It's a business decision as to
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              19
                     whether you go for -- go forward with or without a no-action letter, request for
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              21
                     approval, so on and so forth. We went --
implemented it, we felt very confident in the
robustness of the analysis and constantly,
you know, ensure that it's -- A, constantly
             22
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              0041
                     ensure that it's as up-to-date as possible
               234567
                     and B, run our digital assets that we list
                     against it on a periodic basis as a part of
                     their lifestyle management.
                     So -- so we did that, and we -- we feel like we've done as robust a job as we
                     can to work within a quickly evolving
               8
                     industry and identify tokens that we can
               9
                               And we -- using that framework, we
                     have also rejected tokens. So we have done both, and we've been transparent about that framework and the process, you know, with our actual and potential regulators.
              10
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                                MS. GOLDBERG: So in early April, as
                     many of you know, the SEC came up with a framework, as well, on digital assets, which was really a thorough analysis of -- of -- of
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                     whether digital assets fall within the meaning of securities.

And so, Dorothy, did you -- how did
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              20
                     that affect the framework that was already --
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              22
                     seemed pretty underway your -- your framework, and what -- what specific aspects
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                     did you find helpful in the SEC guidance?

MS. STARR: Sure, so our framework, in
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             0042
                     general, reflected the considerations that
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                     the SEC set out. So nothing was a surprise,
                     but the framework the SEC set out was -- was
                     very helpful. It has -- if you haven't seen
                                                                         Page 17
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                    it, you should look at it. It has a number
                    of -- a few dozen issues to consider, and it reinforced the view that's been stated in the Dow 12-A report and others that, you know, in general, the SEC has a view that token -- you
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                    know, most tokens are -- are securities, even
             11
                    if they have a utility function. In my
             12
                    opinion, that was the reinforcement.
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                               It also reinforced Hinman's view that
                    a token can be a security and then, you know, evolve into a nonsecurity, and it also stated by its own, you know, words that any one
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                    factor was not determinative, but it's a
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                    facts and circumstances analysis that has to
             19
                    take place.
             20
                              There were a couple -- well, there
                    were -- we found the framework extremely helpful. The framework itself identifies
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             22
             23
                    sort of things to consider. It doesn't
             24
                    identify weightings of those. And what we do
             25
                    in our framework is things to consider and
             0043
                    weightings, and that helps us get to a kind
of numerical analysis that, you know, we work
in. If it's here, it's a security; if it's
here, it's not, and there's something in
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                    between. And we implement that using our --
                    using our framework.
                              You know, we would have loved for it
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                    to have weightings, but I understand that's
              9
                    hard to do.
             10
                              MS. STARR: But aren't -- are your
                    weightings more of a risk analysis?

MS. DEWITT: That's right, yeah, and
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             13
                    that's -- that's unique to the business and a
                    very fair point. Thank you for pointing that out. There were a couple of things that we hadn't necessarily thought of specifically. For example, we had thought of, you know, what's the size of the issuance and is the
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                    size of the issuance consistent with the cost
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                    of, you know, that they need to implement
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                    with their business model.
             22
                              What the SEC indicated is what's the
                    incrementation of the digital asset. For example, if each digital asset is basically
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                    a, you know, kind of like a one element of
             0044
                    using a platform, like one widget worth, is
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                    it trading on exchanges in the incrementation
                    of one widget, or is it just wildly different? And so that was very helpful for us to think through. It was consistent with, you know, kind of our thinking, but it was
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                    additive to our thinking. There were several
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                    other areas like that as well, so it was very
                    helpful in that way.
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                               MS. GOLDBERG:
                                                    Meghan, perhaps you
                    could share some -- some feedback on -- on the framework and how you've worked that into
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             13
                    your advice to clients.
             14
                               MS. SPILLANE: Sure I will reiterate
                    that it was welcome and very helpful, and it
                                                                      Page 18
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                   kind of took, you know, all of the advice
                   that we've been gathering and digesting over
the past few years and put it in one place in
a really succinct way that is really user
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             19
                   friendly.
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                              I have a couple of questions or
             22
                   clarifications for the next version of the
                   frameworks. One that I think is on a lot of our clients' minds are the idea of using the proceeds from the token sales to improve the
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            0045
                    functionality of the platform. I think
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                   Goodwin does a lot of work in the tech space,
                   and we have a lot of companies that are
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                   startups and have model number one and then improve it over time, make it better as their
              67
                   business becomes more successful.
                              So there was something in the
              8
                   frameworks weighing whether the proceeds were
              9
                   being used to develop the platform, and I
             10
                   think that there should be a place for
                   proceeds to be used to make platforms better, and that would be consistent --

MS. STARR: Right, and I --

MS. SPILLANE: -- emerging tech
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                   companies.
                   MS. SPILLANE: Sure. I think the thing to keep in mind, and I think that one
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                   of the things that the framework kept trying to point out was the efforts of others aspect, and you know, if what you're looking to is a question of when are you no longer
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                    relying on the efforts of others as one of
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                    the elements -- I think there's some
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                   misunderstanding or misconception that
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                   decentralization is the answer to a morphing,
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                   as we call it. That's just one element, right? But -- but that really does go to the question of whether or not it's the efforts
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                   of others that are still involved in
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                   enhancing the value and from which you're
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                   going to obtain the value. And that -- I
                   think that is an important question as it
                   relates to, you know, software companies. see that all the time with software
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             10
                   companies. Yeah, you -- you need to
                   constantly improve and develop or, you know
             11
                   -- but is it, you know, the one team that's doing it and directing it versus the
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             13
                   community that's voting through their consensus mechanism and nobody -- no one
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             \overline{15}
                   person's controlling dollars.
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                             MS. SPILLANE: Makes sense. The other
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                   one, which is kind of in a similar vein, I think there was a factor in there that talked
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                   about whether the appreciation and value of
                    the token is incidental, which -- which I
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                    read to suggest that there are circumstances
                   where you can have a token becoming more
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                   valuable, for example, as a platform develops
                    and becomes more useful, and that there's a
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                      place for that in this framework.
                                 So the idea of something ever going up
                      in value is not necessarily a bad word or a
                      bad concept.
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                                 MS. STARR: Oh, I -- I think that's
                      right. I think that's right, and I think,
                     you know, again, as -- as Director Hinman's speech had mentioned, but I think that
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                     everyone wants to remember from a legal side is the -- there's -- there's this case called Gary Plastics, where what you may be -- what you may have in your hand is in and of itself
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                     is not a security, but all the things around it and everything that you're doing turn it
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                     into an investment contract.

And so, you know, the secondary
market, increase in value, but if you've
built the best platform in the world and, you
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                     know, people really need that token in order
for them to participate in that platform, and
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                     it's a true supply and demand for purposes of, you know, that -- that particular thing, I think that's -- I -- I think the -- the
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                      plan -- the -- the framework recognizes that
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               1234567
                                 MS. SPILLANE: So that's like a secret
                     one. It's just a matter of -- you know --
MS. STARR: Well, sure, but you know,
again, the securities laws are facts and
                     circumstances, they're principles-based. You're not going to get a checklist that
                     says, yes, okay, no, okay, you know, it's just not the way it works.
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               9
                                 And so there is a lot of judgment that
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                     goes into it. It is an economic reality test, and I think Dorothy is here pointing out there are business calls that -- that
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                      people have to make. And -- and as I say, that's true in the digital space as well as
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                      it's true in your -- your brick and mortar corporate space. I -- I don't see, you know,
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                      those business choices really being that different, other than it's easier to know
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                     that you have stock that you're trading or debt that you're trading versus something
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                     what -- what is this that I'm trading.
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                                 MS. GOLDBERG: Great. And so -- so
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                      you mentioned -- just go back to TurnKey --
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                      for a moment. So you mentioned that was a
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                      small law firm in Florida that reached out to
              0049
                      you guys. And so what -- if you could share
               1234567
                      what is the -- you mentioned that there was
                      some -- some additional no-action letters in
                                             Is that -- do you envision
                      the pipeline.
                      them to be --
                     MS. STARR: I couldn't speak on that. What I -- what I can tell you is that they arise as a result of the kind of interaction
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                      that Meghan's been talking about.
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                                 MS. GOLDBERG: An iterative process.
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                                 MS. STARR: Oh, it's a very iterative
                                                                           Page 20
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                        process, and what will -- the -- the -- and this is not secret sauce. So what will happen is if a no-action letter comes in, we
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                        have a team, and they go through it, and then we sit down, and we say, okay, we've got all —— these kinds of questions. And we'll put together a list of questions, and then two or
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                        three staff will get on the phone with
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                        counsel and with company and walk through
them We don't put anything in writing. It's
all oral, but we'll walk through each one of
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                23
                        the questions.
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                                     And so if -- if they can -- they'll
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                        have a dialogue about the questions, if
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                        there's any question about what it means and what we're looking for, but I think that's a way -- Meghan, you've been through this.
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                 4 5
                                     MS. SPILLANE: Yes.
                                     MS. STARR: But it's not like a huge
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                                     It's like two or three people will
                        literally be on the phone, generally someone from my office and someone from the chief counsel's office, just to walk through. And it's -- it's nonconfrontational and it's --
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                         it's intended really to move the ball
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                12
                        forward.
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                                     MS. SPILLANE: But that's something I
                        don't think I really appreciated until I was directly involved. You'll notice I think the TurnKey Jet no-action letter was dated like April 2nd, and then, you know, the approval from the SEC came the following day. That's
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                        not an accident. That letter was an
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                        iterative letter that -- that came over time
                        and a lot of feedback and back and forth, such that by the time it was actually finalized and submitted, they had a lot of confidence in what the answer is going to be,
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                        so --
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                                     MS. STARR: Oh absolutely, absolutely.
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                        People -- you may submit a no-action letter, but that's not ultimately what's going to go out the door, and we don't make you put anything publicly out until we're ready to
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                        say, okay, put it in formally now because you
                 67
                        can always send in drafts, but put it
                 8
                        informally now. And there are times we'll
                        issue the letter the same day. It's not -- I
                        mean I think TurnKey, that's unusual. There was like a day lag, but normally when -- we actually issue our response the same day
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                        because we say, okay, send it in because it's sent in electronically, and then we'll do the response. But we will have gotten totally
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                        comfortable with what's in that letter.
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                                     MS. SPILLANE:
                                                              So I know you can't
                        share anything about the other ones in the
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                        pipeline, but I think when TurnKey Jet came
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                        out -- and you know, it's a completely closed
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                         loop platform --
                                     MS. STARR: Yes.
                                                                                     Page 21
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                          MS. SPILLANE: They're not doing
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                  anything with the money other than having it
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                  sit basically in a pot of equity --
           0052
                           MS. STARR: Yes.
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                           MS. SPILLANE: -- transfer
                  restrictions redemption is at a value less
                  than you pay. There -- there are a lot of aspects of that model that seemed very
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                  specific to that business and are not
                  necessarily --
                           MS. STARR: No-action letter --
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                           MS. SPILLANE: -- something that would
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                  translate --
           11
                           MS. STARR: Yes, no-action letters are
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                  specific to businesses. So they're not class
                 letters. It's not if you do this, then this this and this. So there is -- there is more
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                  specificity, but you know, I mean, as time
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                  goes on, you know -- as I said, I think
                 TurnKey Jet, from my own personal side, is really on one end of the spectrum.
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                 But I'm sure there will be others that -- that start moving a little bit more because that's business reality. Not
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                  everybody's going to be in a closed loop.
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                           MS. SPILLANE: Yep.
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                           MS. STARR: Right?
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                          MS. GOLDBERG: I think we're about to
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                  wrap up. Maybe, Amy, you could share your
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                  thoughts on how you hope FinHub evolves with
                 with the market and --
                           MS. STARR: Sure. I mean, I think the
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                  -- the level of interaction that we have had
                 from industry has been great. Val actually has been doing these P2P meetings when she's been traveling around the country, and just the more engagement that -- that the industry
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           10
                  has with us through FinHub -- because that's
                 your best way to get to the right people and not feel, oh no, I don't know who to call. You just send it in to FinHub, and we'll be
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           13
                  right back at you.

And I -- and I think the more -- it's
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                  -- the more interaction and willingness that
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           17
                  people have to engage with us, the happier we
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                  are because we want this to work. We want
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                  there to be innovation in these markets. We
                 want there to be change because the -- the securities laws are written to be dynamic,
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                  and engaging with us to help facilitate that
           23
                  is the only way that it works.
                           MS. GOLDBERG: That's great. So
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           25
                  that's -- that's a very positive perspective
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                  on things, and so, Meghan, maybe you can
                  share to your prospective clients out there
                 what is -- what -- what do you think is the, you know, top two, three things that you
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                  would get from engagement like that?
                           MS. SPILLANE: Well, I -- I really
                  think this panel has been a great
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                representation of all there is to gain, just
                the open dialogue. It improves your ability to go forward with a successful platform that
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          11
                you can be confident is not going to be the
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                subject of scrutiny. Maybe not certain but
                more confident. And it forces you to tease
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          14
                through some aspects of your business that
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                you might not have had at the forefront of
                your mind that are really going to, you know, play out whether you like it or not.
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          1<sub>7</sub>
                         So I've had an incredibly positive
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          19
                experience, and I hope this panel has
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                inspired some other people to consider
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23
                engaging.
                         MS. GOLDBERG: Dorothy, any final
                thoughts?
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                         MS. DEWITT: Not a lot of grass grows
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                under the feet of this industry, and so we're
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                looking forward to having -- we appreciate
            234567
                very much everything that the SEC has done.
                It's been a, you know, quickly developing industry, but we're looking forward to further developments and further clarity, in
                particular, on different functionality as
                well as, you know, the ability to trade and
            8
                 -- and custody registered security tokens.
            9
                We're supporting some efforts, you know, we
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                bought a broker dealer in, and we're
                supporting -- and an ATS and so we're supporting efforts to see if we can help facilitate that evolution of the marketplace
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                where there actually are registered tokens.
                         MS. STARR: And I would say if you
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                have any specific ideas, please give me a
                call.
                         MS. DEWITT: Okay, will do.
          19
                         MS. GOLDBERG: Okay, thank you
          20
                everyone.
          21
                         MS. STARR: Thank you.
          22
23
                         (End of Audio Recording.)
          24
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          0056
            1
                                              CERTIFICATE
                            I, Wendy Sawyer, do hereby certify that I was
            3
                authorized to and transcribed the foregoing recorded
            4
                proceedings and that the transcript is a true record, to
            5
                the best of my ability.
            6
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            8
                                  DATED this 28th day of August, 2021.
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